



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 5

77 WEST JACKSON BOULEVARD

CHICAGO, IL 60604-3590

February 19, 2021

VIA ELECTRONIC MAIL
DELIVERY RECEIPT REQUESTED

Mr. Lonnie Durham
Safety Manager
Lavelle Industries, Inc.
665 McHenry Street
Burlington, Wisconsin 53105
lonnie@lavelle.com

Re: Consent Agreement and Final Order
Lavelle Industries, Inc.
WID 066 860 768
Docket No: **RCRA-05-2021-0012**

Dear Mr. Durham:

Attached, please find a signed, fully executed Consent Agreement and Final Order (CAFO) in resolution of the above case. The CAFO was filed on February 19, 2021, with the Regional Hearing Clerk (RHC).

Please pay the civil penalty in the amount of \$4,940 in the manner prescribed in paragraphs 35 and 36 of the CAFO, and reference all checks with the docket number RCRA-05-2021-0012. Your payment is due within 30 calendar days of the effective date of the CAFO. Thank you for your cooperation in resolving this matter.

If you have any questions or concerns regarding this matter, please contact Walt Francis, of my staff, at francis.walt@epa.gov or 312-353-4921.

Sincerely,

Morris, Julie
Digitally signed by Morris,
Julie
Date: 2021.02.16
12:03:31 -06'00'

Julie Morris, Chief
RCRA Compliance Section 2

Attachments

cc: Michael Ellenbecker, WDNR (michael.ellenbecker@wisconsin.gov)
Andrea Keller, WDNR (andrea.keller@wisconsin.gov)
Shaun Deeney, WDNR (shaun.deeney@wisconsin.gov)
Jeff Cahn, EPA (cahn.jeff@epa.gov)

**UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
REGION 5**

In the Matter of:)	Docket No. RCRA-05-2021-0012
)	
Lavelle Industries, Inc.)	
665 McHenry Street)	Consent Agreement and Final Order
Burlington, Wisconsin)	Under Section 3008(a) of the Resource
)	Conservation and Recovery Act,
U.S. EPA ID No.: WID 066 860 768)	42 U.S.C. § 6928(a)
)	
Respondent.)	
<hr style="border: 0.5px solid black;"/>		

Consent Agreement and Final Order

Preliminary Statement

1. This is an administrative action commenced and concluded under Section 3008(a) of the Solid Waste Disposal Act, as amended, also known as the Resource Conservation and Recovery Act (RCRA), 42 U.S.C. § 6928(a), and Sections 22.13(b) and 22.18(b)(2) and (3) of the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits (Consolidated Rules) as codified at 40 C.F.R. Part 22.

2. The Complainant is the Director of the Enforcement and Compliance Assurance Division, United States Environmental Protection Agency (U.S. EPA), Region 5.

3. Respondent is Lavelle Industries, Inc., a corporation doing business in the State of Wisconsin.

4. U.S. EPA provided notice of this action to the State of Wisconsin pursuant to Section 3008(a)(2) of RCRA, 42 U.S.C. § 6928(a)(2).

5. Where the parties agree to settle one or more causes of action before the filing of a

complaint, the administrative action may be commenced and concluded simultaneously by the issuance of a consent agreement and final order (CAFO). 40 C.F.R. § 22.13(b).

6. The parties agree that settling this action without the filing of a complaint or the adjudication of any issue of fact or law is in their interest and in the public interest.

Jurisdiction and Waiver of Right to Hearing

7. Jurisdiction for this action is conferred upon U.S. EPA by Sections 3006 and 3008 of RCRA, 42 U.S.C. §§ 6926 and 6928.

8. Respondent admits the jurisdictional allegations in this CAFO and neither admits nor denies the factual allegations in this CAFO.

9. Respondent waives its right to request a hearing as provided at 40 C.F.R. § 22.15(c), any right to contest the allegations in this CAFO, and its right to appeal this CAFO.

Statutory and Regulatory Background

10. Pursuant to Sections 3002-3005 of RCRA, 42 U.S.C. §§ 6922-6925, U.S. EPA promulgated regulations governing generators and transporters of hazardous waste and facilities that treat, store, and dispose of hazardous waste.

11. Pursuant to Section 3006 of RCRA, 42 U.S.C. § 6926, U.S. EPA may authorize a state to administer the RCRA hazardous waste program in lieu of the federal program when the Administrator finds that the state program meets certain conditions.

12. Any violation of regulations promulgated pursuant to Subtitle C or any state provision authorized pursuant to Section 3006 of RCRA constitutes a violation of RCRA, subject to the assessment of civil penalties and issuance of compliance orders as provided in Section 3008 of RCRA, 42 U.S.C. § 6928.

13. Pursuant to Section 3006(b) of RCRA, 42 U.S.C. § 6926(b), the Administrator of

U.S. EPA granted the State of Wisconsin final authorization to administer a state hazardous waste program in lieu of the federal government's base RCRA program effective January 31, 1986. 51 Fed. Reg. 3783 (January 31, 1986).

14. Under Section 3008(a) of RCRA, 42 U.S.C. § 6928(a), U.S. EPA may issue an order assessing a civil penalty for any past or current violation, requiring compliance immediately or within a specified period, or both.

Factual Allegations

15. Respondent was and is a "person" as defined by Wisconsin Admin. Code NR § 660.10(90), and Section 1004(15) of RCRA, 42 U.S.C. § 6903(15).

16. Respondent is an "owner" or "operator," as those terms are defined under Wisconsin Admin. Code NR §§ 660.10(87) and (88) of a facility located at 665 McHenry Street, Burlington, Wisconsin (Facility).

17. At all times relevant to this Complaint, Respondent's Facility consisted of land and structures, other appurtenances, and improvements on the land, used for treating, storing, or disposing of hazardous waste.

18. Respondent's Facility is a "facility," as that term is defined under Wisconsin Admin. Code NR § 660.10(43).

19. Respondent's actions and processes at the facility cause the production of "hazardous waste," as that term is defined under Wisconsin Admin. Code NR § 660.10(52) and NR § 661.03.

20. Respondent is a "generator" of hazardous waste, as that term is defined under Wisconsin Admin. Code NR § 660.10(50).

21. On June 21, 2011, and thereafter, Respondent notified the State of Wisconsin that it

was a Very Small Quantity Generator (VSQG) of hazardous waste.

22. The Wisconsin Department of Natural Resources Hazardous Waste Manifest Records report identify at least five shipments or hazardous waste from Respondent during the 2015 calendar year, totaling 8,257 pounds. The EPA 2015 Biennial Reporting Systems shows that RCRA Treatment, Storage and Disposal facilities received 9,143 pounds of hazardous waste from Lavelle Industries.

23. The Wisconsin Department of Natural Resources Hazardous Waste Manifest Records report identify at least four shipments or hazardous waste from Respondent during the 2017 calendar year, totaling 11,801 pounds. The EPA 2017 Biennial Reporting Systems shows that RCRA Treatment, Storage and Disposal facilities received 11,800 pounds of hazardous waste from Lavelle Industries.

24. On February 4, 2021, U.S. EPA sent to Respondent a Notice of Potential RCRA Violations and Opportunity for Settlement.

25. The Notice letter identified potential RCRA violations, and an option and timeline for resolution of the matter through a streamlined settlement process.

26. The goal of the streamlined settlement process is to quickly and efficiently assess and resolve the matter, bring the facility into compliance, and enter into an agreed upon CAFO.

27. Thereafter, Respondent engaged with U.S. EPA to expeditiously assess the matter and agreed to the entry of this CAFO.

Alleged Violations

Count I: Annual Reporting

28. Complainant incorporates paragraphs 1 through 27 of this CAFO as though set forth in this paragraph.

29. Respondent failed to submit annual hazardous reports to the Wisconsin Department of Natural Resources for the years 2015 and 2017. Pursuant to Wisconsin Admin. Code NR § 662.041(1), a generator who ships any hazardous waste off-site to a treatment, storage or disposal facility within the United States must prepare and submit a single copy of an annual report to the Wisconsin Department of Natural Resources by March 1 of each year, covering generator activities during the previous calendar year. In addition, pursuant to Wisconsin Admin. Code NR § 662.041(3), each annual report covering odd numbered years must include certain information, including the EPA identification number of each off-site treatment, storage or disposal facility in the United States to which waste was shipped during the year; the name of each transporter used during the reporting year for shipments to a treatment, storage or disposal facility within the United States; and a description of each EPA hazardous waste number, U.S. Department of Transportation hazard class and quantity of each hazardous waste shipped off-site for shipments to a treatment, storage or disposal facility within the United States.

Compliance Order

30. Pursuant to Section 3008(a)(3) of RCRA, 42 U.S.C. § 6928(a)(3), Respondent is hereby ordered to comply with the following requirements as expeditiously as possible and no later than 30 days from the effective date of this CAFO.

31. Respondent shall file with Wisconsin complete and accurate annual Hazardous Waste Reports covering the years 2015 and 2017.

32. Respondent shall submit the following certification to U.S. EPA that is has complied with the requirements in paragraph 31, above:

I certify under the penalty of law that based on my review of all relevant information and documents, and inquiring of those individuals immediately responsible for providing all relevant information and documents, Lavelle Industries, Inc. is in compliance with the

requirements of this Compliance Order. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment.

02-15-2021 Date  Signature and Safety & Environmental Engineer Title

33. If unable to certify compliance in paragraph 32, Respondent shall submit notification explaining why it is unable to comply, the actions it is taking to comply, and a proposed date by which it will comply.

34. Respondent shall submit all certifications and notifications required under the Compliance Order to:

Land Enforcement and Compliance Assurance Branch
Enforcement and Compliance Assurance Division
U.S. EPA, Region 5
R5lecab@epa.gov

Walt Francis
Land Enforcement and Compliance Assurance Branch
Enforcement and Compliance Assurance Division
U.S. EPA, Region 5
francis.walt@epa.gov

Civil Penalty Order

35. Pursuant to Section 3008(a)(3) of RCRA, 42 U.S.C. § 6928(a)(3), Complainant determined that an appropriate civil penalty to settle this action is \$4,940. In determining the penalty amount, Complainant took into account the above Factual Allegations, the seriousness of the violations, any good faith efforts to comply with the applicable requirements, and other factors as justice may require. Complainant also considered U.S. EPA's RCRA Civil Penalty Policy, dated June 23, 2003.

36. Within 30 days after the effective date of this CAFO, Respondent must pay a \$4,940

civil penalty for the RCRA violations by:

For checks sent by regular U.S. Postal Service mail, sending a cashier's or certified check, payable to "Treasurer, United States of America," to:

U.S. EPA
Fines and Penalties
Cincinnati Finance Center
P.O. Box 979077
St. Louis, Missouri 63197-9000

The check must state Respondent's name and the docket number of this CAFO.

For checks sent by express mail, sending a cashier's or certified check, payable to "Treasurer, United States of America," to:

U.S. Bank
Government Lockbox 979077
U.S. EPA Fines and Penalties
1005 Convention Plaza
Mail Station SL-MO-C2-GL
St. Louis, Missouri 63101

The check must state Respondent's name and the docket number of this CAFO.

For electronic funds transfer, sending funds electronically, payable to "Treasurer, United States of America," and to:

Federal Reserve Bank of New York
ABA No. 021030004
Account No. 68010727
33 Liberty Street
New York, New York 10045
Field Tag 4200 of the Fedwire message should read:
"D 68010727 Environmental Protection Agency"

In the comment or description field of the electronic funds transfer, state Respondent's name and the docket number of this CAFO.

37. Respondent must send a notice of payment that states Respondent's name and the case docket number to EPA at the following addresses when it pays the penalty:

Regional Hearing Clerk (E-19J)
U.S. EPA, Region 5
77 West Jackson Boulevard
Chicago, Illinois 60604
Or via email at whitehead.ladawn@epa.gov

Land Enforcement and Compliance Assurance Branch
Enforcement and Compliance Assurance Division
U.S. EPA, Region 5
R5lecab@epa.gov

Walt Francis
Land Enforcement and Compliance Assurance Branch
Enforcement and Compliance Assurance Division
U.S. EPA, Region 5
francis.walt@epa.gov

Jeffrey Cahn
Office of Regional Counsel
U.S. EPA, Region 5
cahn.jeff@epa.gov

38. This civil penalty is not deductible for federal tax purposes.

39. If Respondent does not timely pay the civil penalty, U.S. EPA may bring an action to collect any unpaid portion of the penalty with interest, handling charges, nonpayment penalties, and the United States enforcement expenses for the collection action. The validity, amount, and appropriateness of the civil penalty are not reviewable in a collection action.

40. Pursuant to 31 C.F.R. § 901.9, Respondent must pay the following on any amount overdue under this CAFO. Interest will accrue on any amount overdue from the date payment was due at a rate established by the Secretary of the Treasury pursuant to 31 U.S.C. § 3717(a)(1). Respondent must pay a \$15 handling charge each month that any portion of the penalty is more than 30 days past due. In addition, Respondent must pay a 6 percent per year penalty on any principal amount 90 days past due.

General Provisions

41. Respondent certifies that it is complying fully with the statutory and regulatory provisions alleged violated in this CAFO.

42. The parties consent to service of this CAFO by e-mail at the following valid e-mail addresses: cahn.jeff@epa.gov (for Complainant), and ldurham@lavelle.com (for Respondent).

43. This CAFO resolves only Respondent's liability for federal civil penalties for the violations alleged in the CAFO.

44. This CAFO does not affect the right of U.S. EPA or the United States to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law.

45. Payment of the civil penalty does not affect Respondent's continuing obligation to comply with RCRA and other applicable federal, state, local laws or permits.

46. This CAFO is a "final order" for purposes of 40 C.F.R. § 22.31, U.S. EPA's RCRA Civil Penalty Policy, and U.S. EPA's Hazardous Waste Civil Enforcement Response Policy (December 2003).

47. The terms of this CAFO bind Respondent, its successors, and assigns.

48. Each person signing this agreement certifies that he or she has the authority to sign for the party whom he or she represents and to bind that party to its terms.

49. Each party agrees to bear its own costs and attorney's fees in this action.

50. This CAFO constitutes the entire agreement between the parties.

Lavelle Industries, Inc., Respondent

02-15-2021

Date



Lonnie Durham
Safety Manager
Lavelle Industries, Inc.

United States Environmental Protection Agency, Complainant

MICHAEL
HARRIS

Digitally signed by
MICHAEL HARRIS
Date: 2021.02.18
12:54:22 -06'00'

Date

Michael D. Harris
Division Director
Enforcement and Compliance Assurance
Division

In the Matter of:
Lavelle Industries, Inc.
Docket No. RCRA-05-2021-0012

Final Order

This Consent Agreement and Final Order, as agreed to by the parties, shall become effective immediately upon filing with the Regional Hearing Clerk. This Final Order concludes this proceeding pursuant to 40 C.F.R. §§ 22.18 and 22.31. IT IS SO ORDERED.

Date

ANN COYLE

Digitally signed by ANN
COYLE
Date: 2021.02.18
14:11:08 -06'00'

Ann L. Coyle
Regional Judicial Officer
United States Environmental Protection Agency
Region 5

In the matter of: Lavelle Industries, Inc.

Docket Number: RCRA-05-2021-0012

CERTIFICATE OF SERVICE

I certify that I served a true and correct copy of the foregoing **Consent Agreement and Final Order**, which was filed on February 19, 2021, this day in the following manner to the addressees:

Copy by email to Respondent's Representative:
(Delivery Receipt Requested)

Lonnie Durham
Safety Manager
Lavelle Industries, Inc.
665 McHenry Street
Burlington, Wisconsin 53105
lonnie@lavelle.com

Copy by email to Attorney for Complainant:

Jeff Cahn
cahn.jeff@epa.gov

Copy by email to Regional Judicial Officer:

Ann Coyle
coyle.ann@epa.gov

LaDawn Whitehead
Regional Hearing Clerk
U.S. Environmental Protection Agency
Region 5

Date